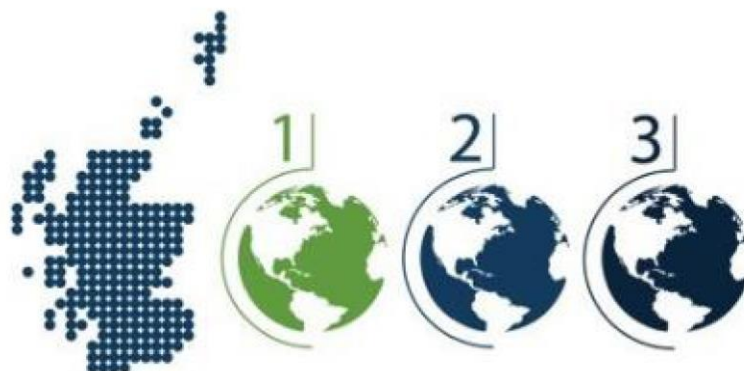




Shetland Local Plan District (LPD 4)

Draft flood risk management plans 2022-2028

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If you wish to post your comments, please mark them for the attention of FRM consultation and send them to:

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This document has been produced in collaboration with:



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Shetland Local Plan District (LPD 4)

Draft flood risk management plans 2022-2028

The Shetland Local Plan District covers an area of around 1,500km² and has a population of approximately 23,000 people. It includes all the islands from the Fair Isle in the south to Unst in the north, 16 of the islands are inhabited.

The islands are mainly gently sloping hills with areas of flat and lower lying ground present closer to the coast. Land cover is bog and heather grassland on the hills, with improved grazing on lower croft land and with some scattered agricultural land, particularly in the south. There are a number of large inland lochs, including Loch of Spiggie. The coastline is approximately 2,700km long and is typically hard and rugged with deep inlets (voes) and occasional beaches.

The main risk of flooding in Shetland is from coastal flooding. Shetland has been affected by coastal flooding from a combination of high tides, storm surges and waves. In December 2013 cyclone Xaver caused coastal flooding in many areas, including Sumburgh Airport and Lerwick. Catchments are generally small and surface water flooding tends to be from local intense flash floods notably in August 2018 when rainfall and flash flooding affected a number of areas, including Scalloway. Heavy rainfall can also trigger peat slides on steep slopes such as occurred most notably in Sandwick and Channerwick in 2003, but also at Uradale in 2012, and in various other undeveloped locations.

Currently it is estimated that there are 210 people and 230 homes and businesses at risk from flooding. This may increase to 300 people and 300 homes and businesses by the 2080s due to climate change. The annual cost of flooding is approximately £650,000. Note however that flooding from wave overtopping is not fully represented in the assessment of flood risk and the impact of coastal flooding may be underestimated.

SEPA lead development of the Flood Risk Management Strategies for Scotland and delivery of flood warning services. Local flood risk management planning is led by Shetland Islands Council. The other responsible authority in this district is Scottish Water. They are

supported by Scottish Government agencies including Forestry and Land Scotland, Scottish Forestry and Transport Scotland.

Within this Local Plan District, actions are regularly carried out by SEPA and responsible authorities to help prepare communities for potential flooding and reduce the impact of any flooding that does occur.

Actions across the Local Plan District

SEPA and responsible authorities carry out actions in all areas of the Local Plan District which help to manage current and future flooding. These actions help to ensure that key aspects of flood risk management are taken forward in all locations. They ensure that for example new housing developments occur in the right places, and that critical flood risk information is developed and updated for all areas. The following actions are due to take place over the next six years, and most of these are carried out on an ongoing basis.

Awareness raising	
Action	<p>SEPA the responsible authorities and other organisations such as the Scottish Flood Forum work together to help communities understand the risk of flooding and what actions individuals can take through national and local initiatives. Improved awareness of flood risk and actions that prepare individuals, homes and businesses for flooding can reduce the overall impact of flooding.</p> <p>Local authorities undertake additional awareness raising activities when developing any specific project proposals and will engage with community resilience groups and local communities.</p> <p>Scottish Flood Forum support flood risk communities by raising community awareness, promoting self-help, developing community groups and establish a recovery support programme after a flood.</p>

Emergency response and plans	
Action	<p>Many organisations, including local authorities, the emergency services and SEPA provide an emergency response to flooding. Emergency plans are prepared and maintained under the Civil Contingencies Act 2004 by Category 1 and 2 Responders and are coordinated through regional and local resilience partnerships, often supported by voluntary organisations. They set out the steps to be taken to maximise safety and minimise impacts during flooding. Emergency plans may also be prepared by individuals, businesses, organisations or communities. Scottish Water is a Category 2 responder under the Civil Contingencies Act 2004 and will support regional and local resilience partnerships as required.</p>

Flood forecasting	
Action	The Scottish Flood Forecasting Service is a partnership between SEPA and the Met Office. The service continues to produce a daily, national flood guidance statement, issued to emergency responders, local authorities and other organisations with flood risk management duties. As the flood warning authority for Scotland SEPA continues to provide its flood warning service issuing flood alerts and warnings when required, giving people a better chance of reducing the impact of flooding on their home or business.

Flood Warning Development Framework	
Action	<p>SEPA will publish a new Flood Warning Development Framework by March 2022, which will detail its ambitions and strategic actions to maintain and improve our flood warning service across Scotland.</p> <p>SEPA will continue to develop the Scottish Flood Forecast, a 3 day forecast of flood risk across Scotland and bring together all live information such as flood warnings, river levels and rainfall data into a central hub easily accessible for the public.</p> <p>Working in close partnership with the Met Office through the Scottish Flood Forecasting Service, SEPA will develop its capability in surface water flooding forecasting, focusing initially on the transport sector to support climate-ready infrastructure. SEPA will also undertake a prioritised improvement programme of existing river and coastal flood warning schemes to provide more accurate forecast with improved lead time.</p>

Guidance development	
Action	<p>The Scottish Government and SEPA will develop and update guidance to inform flood risk management projects. This guidance will be produced by June 2022 and will look at how best to adapt to the long-term impacts of climate change and the most appropriate methods of assessing the benefits of flood risk management actions.</p> <p>Technical guidance to support flood risk management partners will also be reviewed and updated by SEPA where required.</p>

Hazard mapping updates	
Action	An understanding of flooding is essential to develop a plan led risk-based approach to flood risk management. SEPA will continue to update their national hazard mapping, which shows the likelihood of flooding in Scotland from different flooding sources. (Flood Maps link) SEPA will continue to develop the hazard mapping viewer to make it easier for the public, partners and stakeholders to access data on the likelihood of flooding.

Land use planning	
Action	<p>National planning policies set out the Scottish Ministers' priorities for the operation of the planning system and for the development and use of land. Under this approach, new development in areas with medium to high likelihood of flooding should generally be avoided. Current national planning policies, the Scottish Planning Policy and accompanying Planning Advice notes restrict development within the floodplain and limit exposure of new receptors to flood risk. Local planning policies may place further requirements within their area of operation to restrict inappropriate development and prevent unacceptable risk.</p> <p>Local authorities, SEPA and Scottish Water all have a role to support sustainable development.</p>

Maintenance	
Action	<p>Local authorities have a duty to assess bodies of water and to carry out clearance and repair works where such works would substantially reduce flood risk. Local authorities are also responsible for the drainage of roads. In addition, local authorities may also be responsible for maintenance of any existing flood protection schemes or works.</p> <p>Scottish Water will continue to undertake risk-based inspection, maintenance and repair on the public sewer network.</p> <p>Asset owners and riparian landowners are responsible for the maintenance and management of their own assets including those which help to reduce flood risk.</p>

Natural flood management mapping	
Action	<p>SEPA will review and update the opportunities mapping for natural flood management. This work will focus on the suburban environment and look at linking blue-green infrastructure with the surrounding natural catchment. Natural flood management seeks to store or slow down flood waters through measures such as the planting of woodlands, wetland creation, river restoration, or the creation of intertidal habitats. In addition to flooding benefits, natural flood management measures can also provide many additional benefits to biodiversity, water quality and recreation.</p>

National flood risk assessment	
Action	<p>Understanding the future impacts of climate change remains a central theme of SEPA's flood risk management activity. SEPA will use the latest UK information on climate change to support an improved understanding of the changes in flood risk across the 21st century. SEPA will use the most suitable data to develop the National Flood Risk Assessment 2024. This assessment will be used to identify future Potentially Vulnerable Areas.</p>

National surface water mapping	
Action	The National Flood Risk Assessment 2018 identified that surface water flooding has the potential to impact more properties in Scotland than any other source of flooding. Over the next six-year cycle SEPA will look to vastly improve its national understanding of surface flood risk by undertaking a wholesale update of the national surface water maps to reflect developments in data and understanding, including the impact of climate change.

Reservoirs	
Action	SEPA will continue to develop its assessment of flood risk from dam failure and use these assessments to direct a proportionate regulatory approach to ensure reservoir safety. Over the next management cycle we will implement further developments of our flood warning capabilities in the unlikely event of reservoir failure.

Scottish Flood Defence Asset Database	
Action	We are in a global climate emergency. The evidence is clear. In Scotland one of the main impacts of climate change will be increased flooding. SEPA will push forward the development of adaptation planning within Scotland. This work will start by reviewing and developing our understand of how and when Scotland's flood defence assets can be adapted to continue to provide vital protection from flooding in the future.

Self help	
Action	<p>Everyone is responsible for protecting themselves and their property from flooding. Property and business owners can take simple steps to reduce damage and disruption to their homes and businesses should flooding happen. This includes preparing a flood plan and flood kit, installing property flood resilience measures, signing up to Floodline, engaging with their local flood group, and ensuring that properties and businesses are insured against flood damage.</p> <p>Responsible authorities and SEPA will continue to develop the understanding of flood risk to communities and promote measures to help individuals and businesses to reduce their risk.</p>

Potentially Vulnerable Areas

Potentially Vulnerable Areas (PVA) were designated in 2018 based on the potential current or future risk from all sources of flooding. This designation was informed by the National Flood Risk Assessment ([link](#)). As part of continued analysis of flood risk, the National Flood Risk Assessment and Potentially Vulnerable Areas (PVA) will be reviewed every six years to take on board any new information. There are four Potentially Vulnerable Areas (PVA) in the Shetland Local Plan District. Following sections provide more information on these areas.

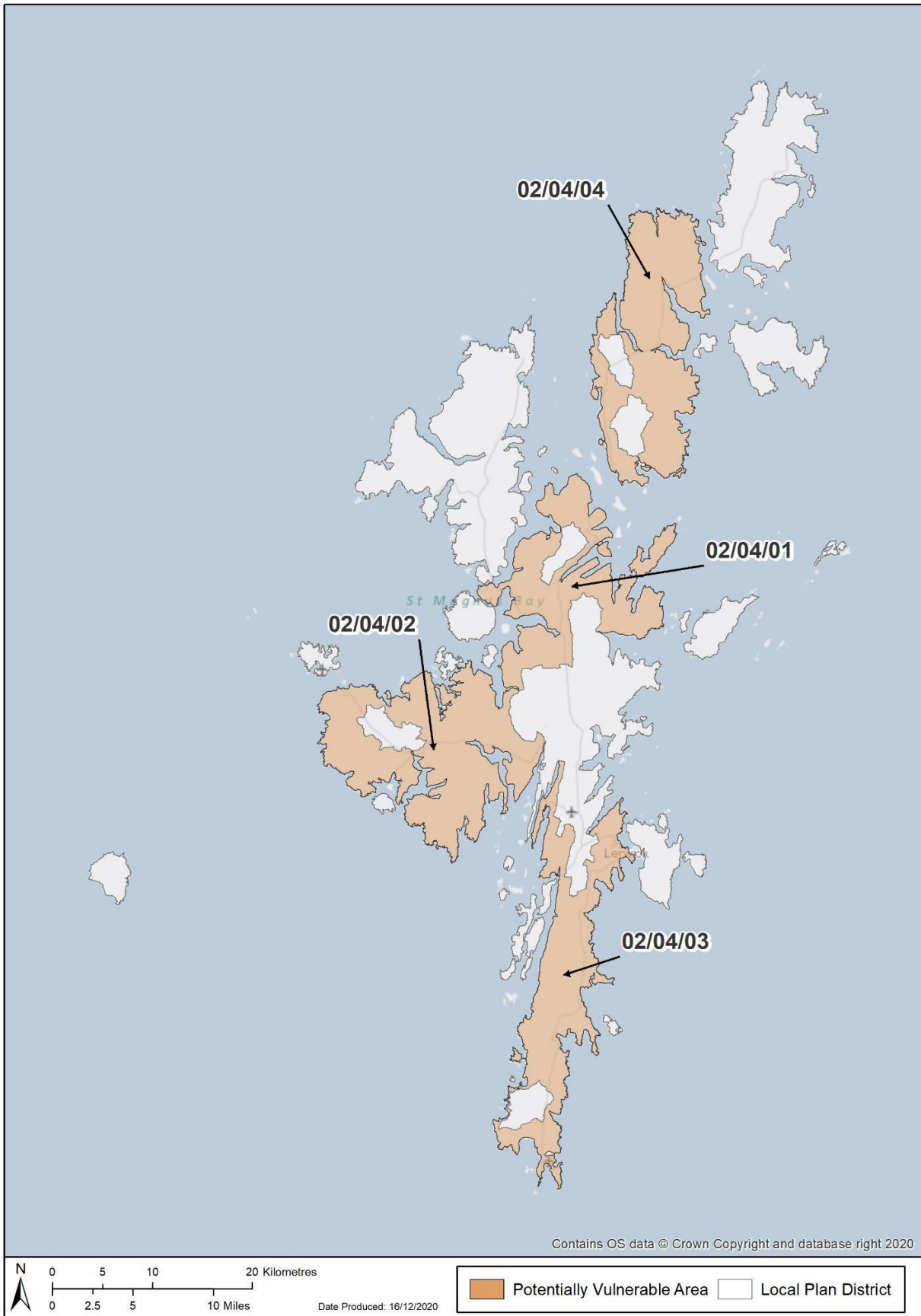


Figure 1. Potentially Vulnerable Area in Shetland Local Plan District

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Click the [blue text](#) to select your area of interest

PVA Ref	PVA NAME	Local authority
02/04/01	Shetland North Mainland	Shetland
02/04/02	Shetland West Mainland	Shetland
02/04/03	Shetland Central and South Mainland	Shetland
02/04/04	Yell	Shetland

02/04/01 (Shetland North Mainland)

This area is designated as a Potentially Vulnerable Area due to the risk of coastal flooding in Vidlin. Coastal flood risk is likely to increase due to sea level rise caused by climate change.

There is 1 area in this Potentially Vulnerable Area, which has been the focus of further assessment, this is identified below. Further information on the proposed objectives and actions to manage flood risk within this area is provided below.

List of target areas

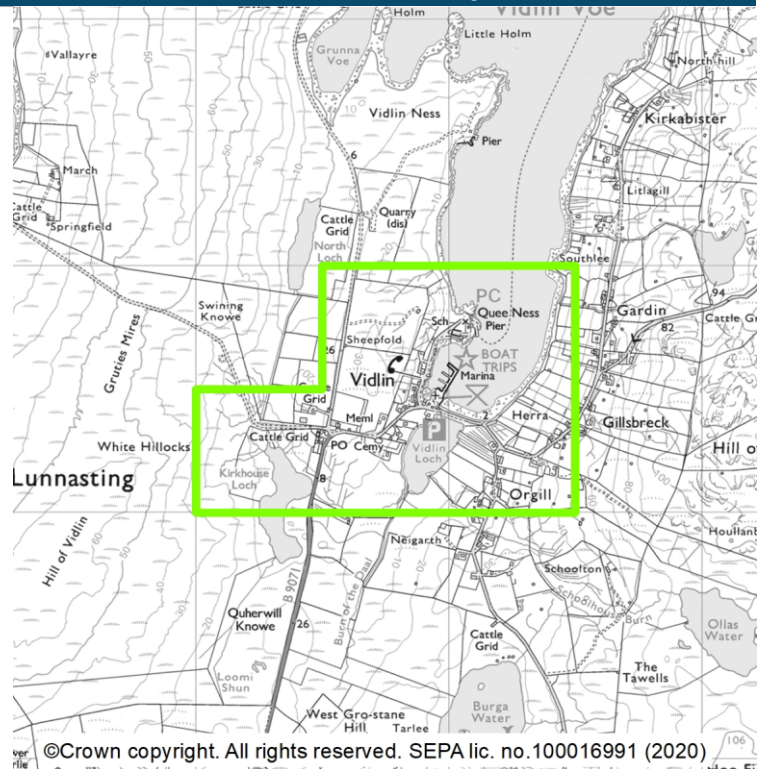
Vidlin (target area 369)

Vidlin (target area 369)

Summary

Vidlin is located along the western shore of Vidlin Voe, on Mainland Shetland in the Shetland Islands Council area. The main source of flooding to Vidlin is coastal flooding. A local assessment indicates that few properties are currently at risk of flooding. However, the number of properties at risk is expected to increase due to the impacts of climate change on sea level rise. There is concern of sea level rise affecting flood risk to the Vidlin causeway.

Location map



What is the current understanding of flood risk?

This section provides a summary of information, which has helped to develop an understanding of flood risk in the area. Since 2011 SEPA has developed and updated national level assessments of flooding from rivers, surface water and coastal sources. The national level assessment is improved for coastal flooding through a flood study in Vidlin. This included an aerial drone survey to assess the local topography as the area has not yet been covered by national LIDAR surveying. The impacts of climate change on future sea levels were also assessed based on the latest data (United Kingdom Climate Projections 2018). There are no records of flooding in the Vidlin target area but this does not confirm that there is no flood risk. The primary concern is breaking waves and spray running over the causeway. This would significantly affect pedestrian use. This may occur more frequently in the future due to the impacts of climate change on sea level rise.

What are the objectives for the area?

In each target area, SEPA and the responsible authorities have set objectives for the management of flood risk. In some locations, the objectives provide a short-term direction that will be reviewed and updated when more information is available. In others they provide a long-term direction for the management of flooding within a community. The objectives along with the current understanding of flood risk help to identify the actions that are required in the short and long term. It may take several years or multiple 6 year cycles to achieve the identified objectives, but they set a common goal for multiple agencies. The following package of objectives have been established for this area. The objectives must be considered alongside national principles to manage flood risk. These include:

- Take a long term, risk-based approach to flood risk management decisions and one that considers the impacts of and adaptability to climate change.
- Deliver coordinated and integrated flood risk management by engaging with communities and working in partnership, sharing data, expertise, services, and resources.
- Consider whole catchments and coastlines and work with natural processes and the environment to deliver multiple outcomes.

Objective ref	Objective type	Objective description
3691	Avoid flood risk	Avoid inappropriate development that increases flood risk in Vidlin.
3692	Improve data and understanding	Improve data and understanding of the risk of coastal flooding resulting from climate change to the Vidlin causeway.
3693	Prepare for flooding	Prepare for current flood risk and future flooding as a result of climate change in Vidlin.

What actions are proposed for this area?

This section provides information on the draft proposed actions for this target area. The proposed actions take account of the understanding of flood risk and the package of objectives set for the area. Actions will be coordinated to achieve maximum benefit; this will be determined once the actions have been finalised. The proposed actions are draft for consultation and are provided for comment. Your comments will help shape future flood risk management. The delivery of the proposed actions is subject to available funding and resources.

Actions proposed to start before June 2028

Flood study (Ref: 36901)	
Action	An understanding of flood risk and associated issues in the area is to be developed, which may include surveys and modelling and should consider the impacts of climate change on flood risk. In areas where flood risk is confirmed, a range of possible options to manage flood risk are to be identified, including natural flood management actions where suitable, and a preferred approach is to be chosen. This should include adaptive planning to allow for the impacts of climate change to be monitored, understood and managed.
Action detail	A flood study is needed to assess future still water flood levels relative to the causeway. Climate change is expected to cause rising sea levels and changes to storm patterns. This could lead to flooding happening more often. It is important to plan for this and ensure future risk to communities and infrastructure is managed appropriately. The need for an adaptation plan should be assessed.
Coordination	The action delivery lead is Shetland Islands Council and coordination will be determined once the actions have been finalised.

SEPA and responsible authorities carry out actions in all areas which help to manage current and future flooding. These actions help to ensure that key aspects of flood risk management are taken forward in all locations. They ensure that for example new housing developments occur in the right places, and that critical flood risk information is developed and updated for all areas. A description of these actions is included in the Local Plan District section at the start of this document.

What are the opportunities for joint working?

Working in partnership is at the heart of flood risk management, responsible authorities and SEPA regularly work together in all areas to improve the coordination of flood management. Working across organisations and groups contributes to sustainable ways of managing current and future flood risk in a community. The potential for joint working will be further explored following the consultation feedback.

02/04/02 (Shetland West Mainland)

This area is designated as a Potentially Vulnerable Area due to coastal flood risk to Walls. Coastal flood risk is likely to increase due to sea level rise caused by climate change.

There is 1 area in this Potentially Vulnerable Area, which has been the focus of further assessment, this is identified below. Further information on the proposed objectives and actions to manage flood risk within this area is provided below.

List of target areas

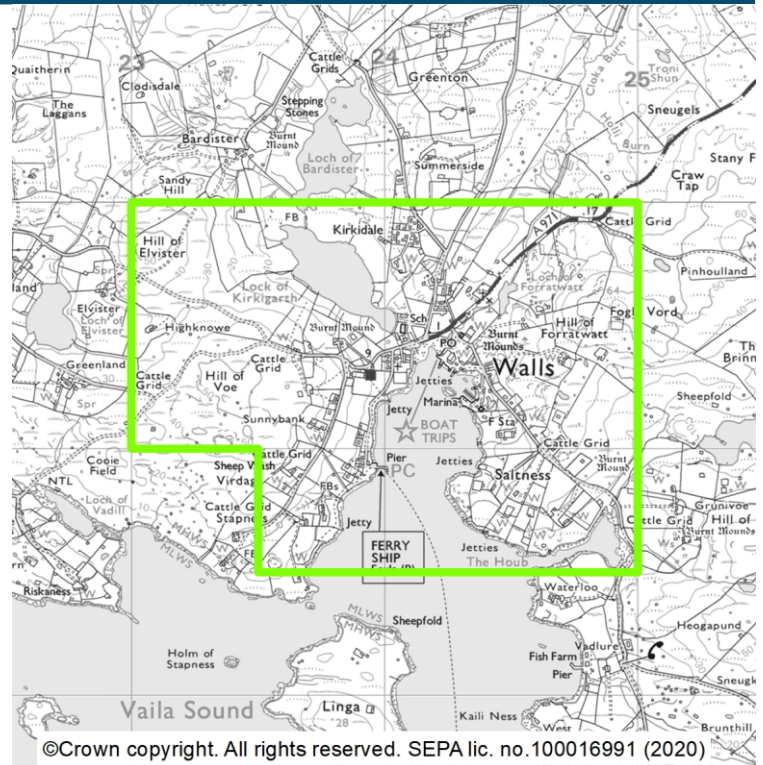
Walls (target area 368)

Walls (target area 368)

Summary

Walls is located on the west side of Mainland Shetland in the Shetland Islands Council area. The main source of flooding in Walls is coastal flooding. A local assessment indicates that few properties are currently at risk of flooding however, the number of properties at risk is expected to increase significantly due to the impacts of climate change on sea level rise.

Location map



What is the current understanding of flood risk?

This section provides a summary of information, which has helped to develop an understanding of flood risk in the area. Since 2011 SEPA has developed and updated national level assessments of flooding from rivers, surface water and coastal sources. The national level assessment is improved for coastal flooding through a flood study in Walls. This included an aerial drone survey to assess the local topography as the area has not yet been covered by national LIDAR surveying. The impacts of climate change on future sea levels were also assessed based on the latest data (United Kingdom Climate Projections 2018). There are limited records of flooding in Walls.

What are the objectives for the area?

In each target area, SEPA and the responsible authorities have set objectives for the management of flood risk. In some locations, the objectives provide a short-term direction that will be reviewed and updated when more information is available. In others they provide a long-term direction for the management of flooding within a community. The objectives along with the current understanding of flood risk help to identify the actions that are required in the short and long term. It may take several years or multiple 6 year cycles to achieve the identified objectives, but they set a common goal for multiple agencies. The following package of objectives have been established for this area. The objectives must be considered alongside national principles to manage flood risk. These include:

- Take a long term, risk-based approach to flood risk management decisions and one that considers the impacts of and adaptability to climate change.
- Deliver coordinated and integrated flood risk management by engaging with communities and working in partnership, sharing data, expertise, services, and resources.
- Consider whole catchments and coastlines and work with natural processes and the environment to deliver multiple outcomes.

Objective ref	Objective type	Objective description
3681	Avoid flood risk	Avoid inappropriate development that increases flood risk in Walls.
3682	Prepare for flooding	Prepare for current flood risk and future flooding as a result of climate change in Walls.

What actions are proposed for this area?

This section provides information on the draft proposed actions for this target area. The proposed actions take account of the understanding of flood risk and the package of objectives set for the area. Actions will be coordinated to achieve maximum benefit; this will be determined once the actions have been finalised. The proposed actions are draft for consultation and are provided for comment. Your comments will help shape future flood risk management. The delivery of the proposed actions is subject to available funding and resources.

Actions proposed to start before June 2028

Adaptation plan (Ref: 36801)	
Action	Information on climate change is to be used to develop an adaptation plan to allow for the impacts of climate change to be monitored, understood and managed.
Action detail	Based on Shetland Island Councils flood study, an adaptation plan should be developed. Climate change is expected to cause rising sea levels and changes to storm patterns. This could lead to flooding happening more often. It is important to plan for this and ensure future risk to communities and infrastructure is managed appropriately.
Coordination	The action delivery lead is Shetland Islands Council and coordination will be determined once the actions have been finalised.

SEPA and responsible authorities carry out actions in all areas which help to manage current and future flooding. These actions help to ensure that key aspects of flood risk management are taken forward in all locations. They ensure that for example new housing developments occur in the right places, and that critical flood risk information is developed and updated for all areas. A description of these actions is included in the Local Plan District section at the start of this document.

What are the opportunities for joint working?

Working in partnership is at the heart of flood risk management, responsible authorities and SEPA regularly work together in all areas to improve the coordination of flood management. Working across organisations and groups contributes to sustainable ways of managing current and future flood risk in a community. The potential for joint working will be further explored following the consultation feedback.

02/04/03 (Shetland Central and South Mainland)

This area is designated as a Potentially Vulnerable Area due to the risk of flooding from small rivers and surface water to Cunningsburgh, Lerwick and Scalloway.

There are 3 areas in this Potentially Vulnerable Area, which have been the focus of further assessment, these are listed below. Further information on the proposed objectives and actions to manage flood risk within this area is provided below.

List of target areas

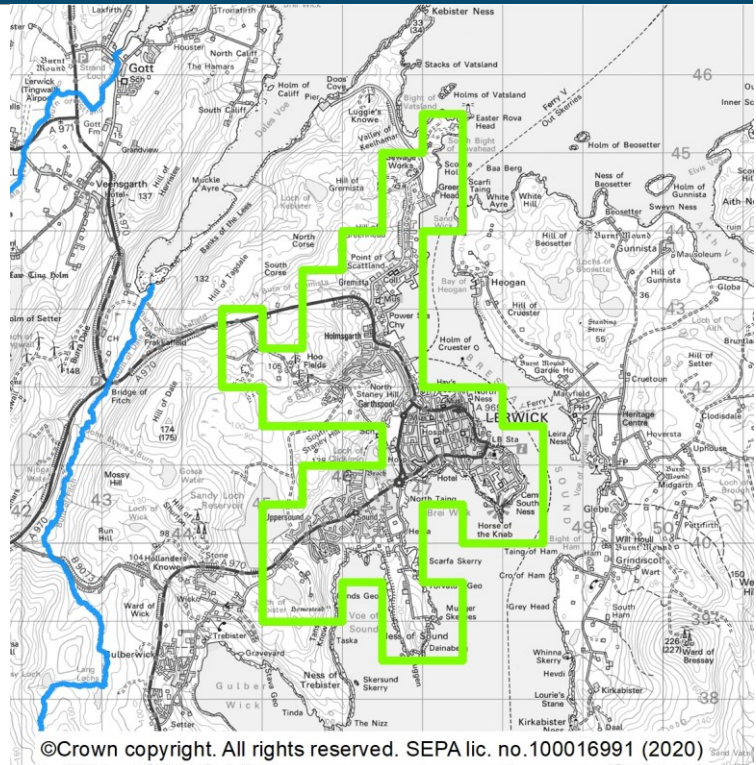
Lerwick	(target area 383)
Scalloway	(target area 442)
Cunningsburgh	(target area 448)

Lerwick (target area 383)

Summary

Lerwick is the main town within the Shetland Islands Council area. The main source of flooding in Lerwick is surface water. There are approximately 50 people and 70 homes and businesses currently at risk from flooding. This is likely to increase to 60 people and 70 homes and businesses by the 2080s due to climate change.

Location map



What is the current understanding of flood risk?

This section provides a summary of information, which has helped to develop an understanding of flood risk in the area. Since 2011 SEPA has developed and updated national level assessments of flooding from rivers, surface water and coastal sources. The national level assessment is improved for surface water through the development of a surface water management plan for Lerwick and the completion of a sewer flood risk assessment. There are periodic records of flooding in Lerwick. A recent flood in November 2020 was caused by surface water following persistent rainfall. There are also records of coastal flooding around the harbour areas.

What are the objectives for the area?

In each target area, SEPA and the responsible authorities have set objectives for the management of flood risk. In some locations, the objectives provide a short-term direction that will be reviewed and updated when more information is available. In others they provide a long-term direction for the management of flooding within a community. The objectives along with the current understanding of flood risk help to identify the actions that are required in the short and long term. It may take several years or multiple 6 year cycles to achieve the identified objectives, but they set a common goal for multiple agencies. The following package of objectives have been established for this area. The objectives must be considered alongside national principles to manage flood risk. These include:

- Take a long term, risk-based approach to flood risk management decisions and one that considers the impacts of and adaptability to climate change.
- Deliver coordinated and integrated flood risk management by engaging with communities and working in partnership, sharing data, expertise, services, and resources.
- Consider whole catchments and coastlines and work with natural processes and the environment to deliver multiple outcomes.

Objective ref	Objective type	Objective description
3831	Avoid flood risk	Avoid inappropriate development that increases flood risk in Lerwick.
3832	Prepare for flooding	Prepare for current flood risk and future flooding as a result of climate change in Lerwick.
3833	Reduce flood risk	Reduce the risk of surface water flooding in Lerwick.

What actions are proposed for this area?

This section provides information on the draft proposed actions for this target area. The proposed actions take account of the understanding of flood risk and the package of objectives set for the area. Actions will be coordinated to achieve maximum benefit; this will be determined once the actions have been finalised. The proposed actions are draft for consultation and are provided for comment. Your comments will help shape future flood risk management. The delivery of the proposed actions is subject to available funding and resources.

Actions proposed to start before June 2028

Surface water management plan (Ref: 38301)	
Action	Areas at risk of heavy or prolonged rainfall causing flooding due to water ponding on man-made surfaces or overwhelming the drainage system have been identified. Next steps in managing such water ponding or over-whelmed drainage systems have been identified and should be implemented. The plan is to be reviewed and updated as needed.
Action detail	
Coordination	The action delivery lead is Shetland Islands Council and coordinated with Scottish Water and other actions in the area.

SEPA and responsible authorities carry out actions in all areas which help to manage current and future flooding. These actions help to ensure that key aspects of flood risk management are taken forward in all locations. They ensure that for example new housing developments occur in the right places, and that critical flood risk information is developed and updated for all areas. A description of these actions is included in the Local Plan District section at the start of this document.

What are the opportunities for joint working?

Working in partnership is at the heart of flood risk management, responsible authorities and SEPA regularly work together in all areas to improve the coordination of flood management. Working across organisations and groups contributes to sustainable ways of managing current and future flood risk in a community. The potential for joint working will be further explored following the consultation feedback.

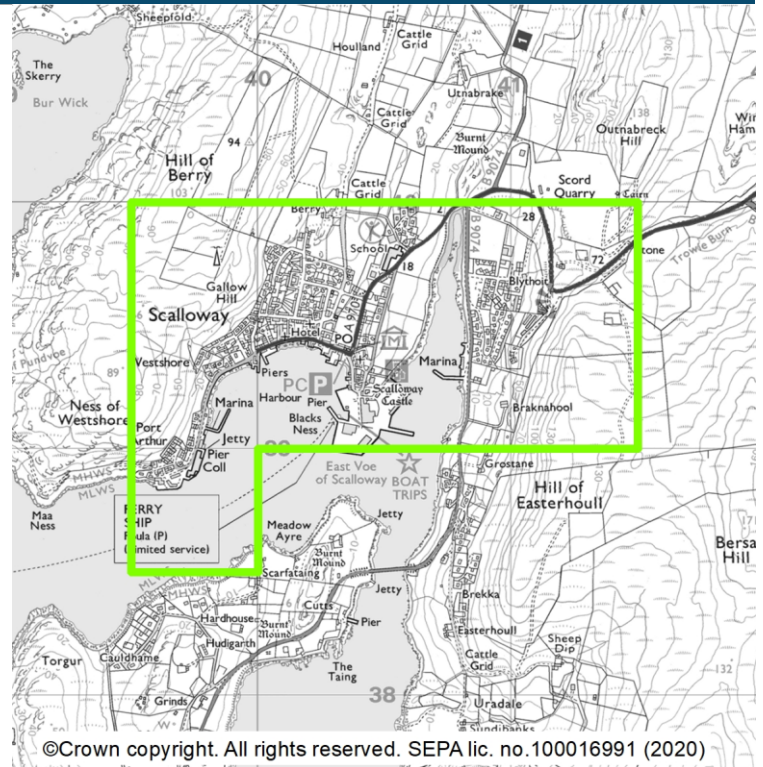
The complex drainage and potential for development provide a potential opportunity to also work with Scottish and Southern Energy, Lerwick Port Authority and private landowners to manage flood risk in the area.

Scalloway (target area 442)

Summary

Scalloway is on the west coast of Mainland, the largest of the Shetland Islands and is in the Shetland Islands Council area. The main source of flooding in Scalloway is from surface water and small water courses. This is worsened when the water cannot drain into the sea at high tide. There is also a risk of coastal flooding, which is underestimated in the flood maps. There are approximately 20 people and 10 homes and businesses at risk from flooding. The effects of climate change on sea level risk and the drainage system are likely underestimated.

Location map



What is the current understanding of flood risk?

This section provides a summary of information, which has helped to develop an understanding of flood risk in the area. Since 2011 SEPA has developed and updated national level assessments of flooding from rivers, surface water and coastal sources. The national level assessment is improved through the development of a surface water management plan for Scalloway. This is linked to the Scalloway Place Plan which considered future waterfront development and flood risk issues. A sewer flood risk assessment has also been completed. There are recent records of periodic flooding in Scalloway. This include notable surface water and river flooding in August 2012. The flooding was exacerbated when the high tide blocked the outflow of the burn.

What are the objectives for the area?

In each target area, SEPA and the responsible authorities have set objectives for the management of flood risk. In some locations, the objectives provide a short-term direction that will be reviewed and updated when more information is available. In others they provide a long-term direction for the management of flooding within a community. The objectives along with the current understanding of flood risk help to identify the actions that are required in the short and long term. It may take several years or multiple 6 year cycles to achieve the identified objectives, but they set a common goal for multiple agencies. The following package of objectives have been established for this area. The objectives must be considered alongside national principles to manage flood risk. These include:

- Take a long term, risk-based approach to flood risk management decisions and one that considers the impacts of and adaptability to climate change.
- Deliver coordinated and integrated flood risk management by engaging with communities and working in partnership, sharing data, expertise, services, and resources.
- Consider whole catchments and coastlines and work with natural processes and the environment to deliver multiple outcomes.

Objective ref	Objective type	Objective description
4421	Avoid flood risk	Avoid inappropriate development that increases flood risk in Scalloway.
4422	Prepare for flooding	Prepare for current flood risk and future flooding as a result of climate change in Scalloway.
4423	Prepare for flooding	Develop an adaptive approach for Scalloway seafront to future coastal flooding resulting from climate change.
4424	Reduce flood risk	Reduce the risk of flooding from surface water and small water courses in Scalloway.

What actions are proposed for this area?

This section provides information on the draft proposed actions for this target area. The proposed actions take account of the understanding of flood risk and the package of objectives set for the area. Actions will be coordinated to achieve maximum benefit; this will be determined once the actions have been finalised. The proposed actions are draft for consultation and are provided for comment. Your comments will help shape future flood risk management. The delivery of the proposed actions is subject to available funding and resources.

Actions proposed to start before June 2028

Surface water management plan (Ref: 44201)	
Action	Areas at risk of heavy or prolonged rainfall causing flooding due to water ponding on man-made surfaces or overwhelming the drainage system have been identified. Next steps in managing such water ponding or over-whelmed drainage systems have been identified and should be implemented. The plan is to be reviewed and updated as needed.
Action detail	The Scalloway Surface Water Management Plan should be implemented. This should be coordinated with the Scalloway Local Place Plan and the shoreline management plan. The impacts of climate change on flood risk, including tidal locking due to rising sea levels, should be considered. The need for an adaptation plan should be assessed. The potential short term action of providing an overflow culvert to the burn at Burn Beach would also need to be considered in relation to other possible works that have arisen in the place plan, and their funding and timescales.
Coordination	The action delivery lead is Shetland Islands Council in coordination with Scottish Water and other actions in the area.

Shoreline Management Plan (Coastal Adaptive Plan) (Ref: 44202)	
Action	An assessment of coastal flood and erosion risk is to be carried out. The plan should include assessment of climate change and develop adaptive approaches to allow for the impacts of climate change to be monitored, understood and managed.
Action detail	A shoreline management plan should be developed. This should review the existing defences. This should also be integrated with the surface water management plan and Scalloway Local Place Plan. The impacts of climate change on sea level rise and flood risk should be considered and the need for an adaptation plan should be reviewed.
Coordination	The action delivery lead is Shetland Islands Council and coordination will be determined once the actions have been finalised.

SEPA and responsible authorities carry out actions in all areas which help to manage current and future flooding. These actions help to ensure that key aspects of flood risk management are taken forward in all locations. They ensure that for example new housing developments occur in the right places, and that critical flood risk information is developed and updated for all areas. A description of these actions is included in the Local Plan District section at the start of this document.

What are the opportunities for joint working?

Working in partnership is at the heart of flood risk management, responsible authorities and SEPA regularly work together in all areas to improve the coordination of flood management. Working across organisations and groups contributes to sustainable ways of managing current and future flood risk in a community. The potential for joint working will be further explored following the consultation feedback.

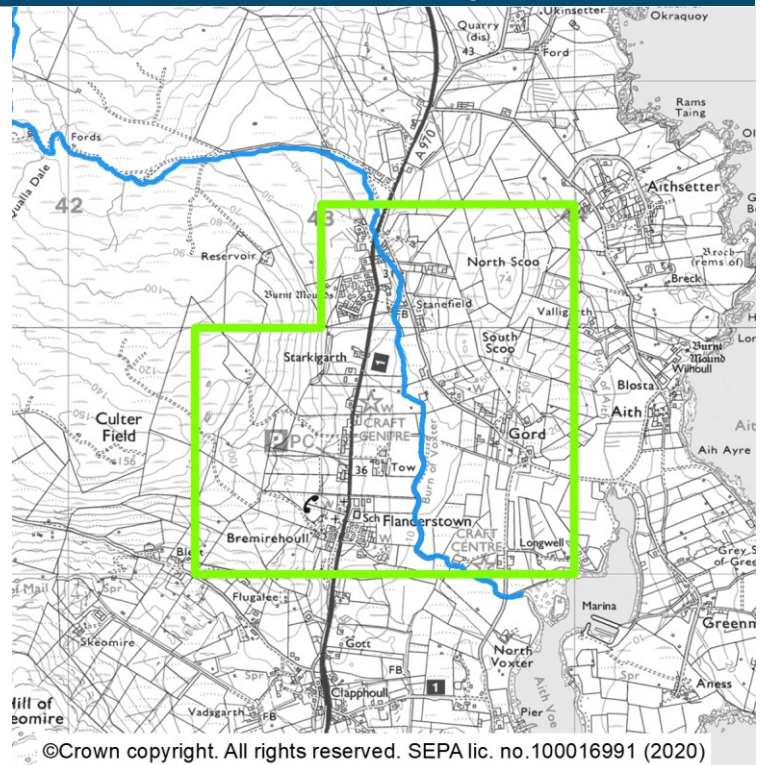
Potential actions in the Scalloway Local Place Plan could give opportunities to manage flood risk.

Cunningsburgh (target area 448)

Summary

Cunningsburgh is on Mainland, within the Shetland Islands Council area. The primary source of flooding is from the Burn of Voxter. Flooding can affect the road that connects Lerwick to Sumburgh airport. There are less than 10 people and homes currently at risk from flooding. This is estimated to remain the same by the 2080s despite the effect of climate change.

Location map



What is the current understanding of flood risk?

This section provides a summary of information, which has helped to develop an understanding of flood risk in the area. Since 2011 SEPA has developed and updated national level assessments of flooding from rivers, surface water and coastal sources. The national level assessment is improved for flooding from the Burn of Voxter due to the Cunningsburgh flood study. There are limited records of flooding in the Cunningsburgh area. The floods that have been recorded in this area are associated with flooding from the Burn of Voxter.

What are the objectives for the area?

In each target area, SEPA and the responsible authorities have set objectives for the management of flood risk. In some locations, the objectives provide a short-term direction that will be reviewed and updated when more information is available. In others they provide a long-term direction for the management of flooding within a community. The objectives along with the current understanding of flood risk help to identify the actions that are required in the short and long term. It may take several years or multiple 6 year cycles to achieve the identified objectives, but they set a common goal for multiple agencies. The following package of objectives have been established for this area. The objectives must be considered alongside national principles to manage flood risk. These include:

- Take a long term, risk-based approach to flood risk management decisions and one that considers the impacts of and adaptability to climate change.
- Deliver coordinated and integrated flood risk management by engaging with communities and working in partnership, sharing data, expertise, services, and resources.
- Consider whole catchments and coastlines and work with natural processes and the environment to deliver multiple outcomes.

Objective ref	Objective type	Objective description
4481	Avoid flood risk	Avoid inappropriate development that increases flood risk in Cunningsburgh.
4482	Prepare for flooding	Prepare for current flood risk and future flooding as a result of climate change in Cunningsburgh.
4483	Reduce flood risk	Reduce the risk of flooding from the Burn of Laxdale to Cunningsburgh and the road connecting Lerwick to Sumburgh.

What actions are proposed for this area?

This section provides information on the draft proposed actions for this target area. The proposed actions take account of the understanding of flood risk and the package of objectives set for the area. Actions will be coordinated to achieve maximum benefit; this will be determined once the actions have been finalised. The proposed actions are draft for consultation and are provided for comment. Your comments will help shape future flood risk management. The delivery of the proposed actions is subject to available funding and resources.

Actions proposed to start before June 2028

	Flood scheme or works implementation (Ref: 44801)
Action	The flood scheme/works is to be built following agreement of the design, costs and timescales.
Action detail	Progress design options to reduce flood risk in the area of the culvert on the A970 which transports the Burn of Voxter under the road.
Coordination	The action delivery lead is Shetland Islands Council and coordination will be determined once the actions have been finalised.

SEPA and responsible authorities carry out actions in all areas which help to manage current and future flooding. These actions help to ensure that key aspects of flood risk management are taken forward in all locations. They ensure that for example new housing developments occur in the right places, and that critical flood risk information is developed and updated for all areas. A description of these actions is included in the Local Plan District section at the start of this document.

What are the opportunities for joint working?

Working in partnership is at the heart of flood risk management, responsible authorities and SEPA regularly work together in all areas to improve the coordination of flood management. Working across organisations and groups contributes to sustainable ways of managing current and future flood risk in a community. The potential for joint working will be further explored following the consultation feedback.

02/04/04 (Yell)

This area is designated as a Potentially Vulnerable Area due to the risk of coastal flooding to the main access road to the ferry terminal in Yell. Coastal flood risk is likely to increase due to sea level rise caused by climate change. Recent flooding was a result of coastal flooding.

There is 1 area in this Potentially Vulnerable Area, which has been the focus of further assessment, this is identified below. Further information on the proposed objectives and actions to manage flood risk within this area is provided below.

List of target areas

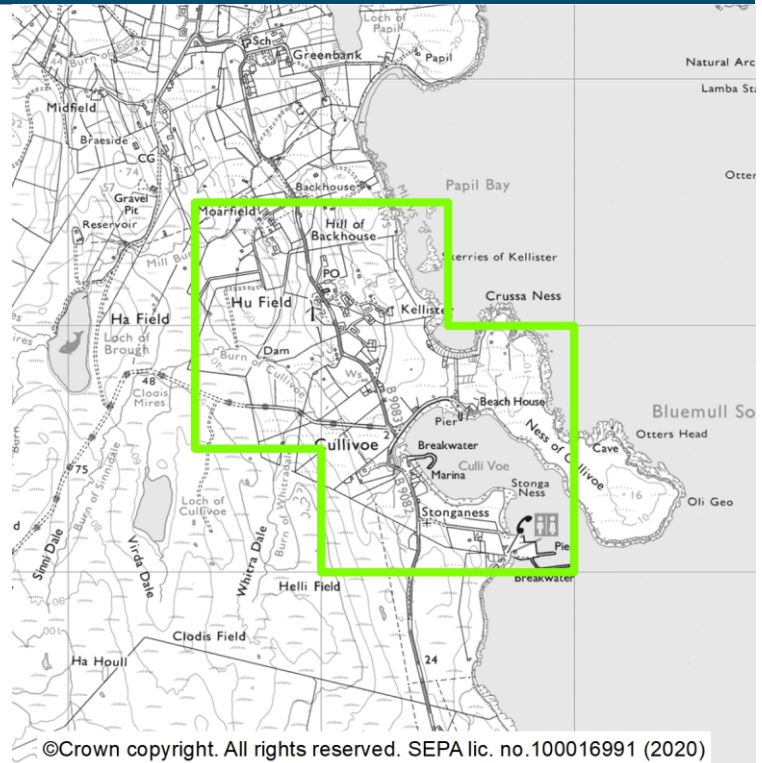
Cullivoe (target area 388)

Cullivoe (target area 388)

Summary

Cullivoe is located along the east coast of Yell and is within the Shetland Islands Council area. The only significant source of flooding in Cullivoe is coastal flooding. Coastal flooding affects road access to the south, the only road link to the rest of the island. There are less than 10 people, homes and businesses currently at risk from flooding. This is likely to remain the same by 2080s irrespective of climate change although frequency of disruption to road access is likely to increase.

Location map



What is the current understanding of flood risk?

This section provides a summary of information, which has helped to develop an understanding of flood risk in the area. Since 2011 SEPA has developed and updated national level assessments of flooding from rivers, surface water and coastal sources, and this national assessment has highlighted the risk of coastal flooding affecting the road to the ferry terminal and therefore access and egress to the island. The flooding to the road may occur more frequently in the future due to climate change. Cullivoe has therefore been identified as a new target area for the 2021 flood risk management plans. The national level assessment is improved for coastal flooding through the work around the design of a bridge replacement scheme which also increases the level of the road on its coastal lengths. Local reports indicate frequent road flooding in Cullivoe.

What are the objectives for the area?

In each target area, SEPA and the responsible authorities have set objectives for the management of flood risk. In some locations, the objectives provide a short-term direction that will be reviewed and updated when more information is available. In others they provide a long-term direction for the management of flooding within a community. The objectives along with the current understanding of flood risk help to identify the actions that are required in the short and long term. It may take several years or multiple 6 year cycles to achieve the identified objectives, but they set a common goal for multiple agencies. The following package of objectives have been established for this area. The objectives must be considered alongside national principles to manage flood risk. These include:

- Take a long term, risk-based approach to flood risk management decisions and one that considers the impacts of and adaptability to climate change.
- Deliver coordinated and integrated flood risk management by engaging with communities and working in partnership, sharing data, expertise, services, and resources.
- Consider whole catchments and coastlines and work with natural processes and the environment to deliver multiple outcomes.

Objective ref	Objective type	Objective description
3881	Prepare for flooding	Prepare for current flood risk and future flooding as a result of climate change in Cullivoe.
3882	Prepare for flooding	Develop an adaptive approach for coastal flooding resulting from climate change to the B9082 to the ferry terminal.

What actions are proposed for this area?

This section provides information on the draft proposed actions for this target area. The proposed actions take account of the understanding of flood risk and the package of objectives set for the area. Actions will be coordinated to achieve maximum benefit; this will be determined once the actions have been finalised. The proposed actions are draft for consultation and are provided for comment. Your comments will help shape future flood risk management. The delivery of the proposed actions is subject to available funding and resources.

Actions proposed to start before June 2028

Flood scheme or works design (Ref: 38801)	
Action	The selected preferred approach for managing flood risk is to be designed following the completion of the flood study, including consideration of the long-term impacts of climate change. These can include small scale works or works to improve catchment management. This should guide adaptive planning to allow for the impacts of climate change to be monitored, understood and managed.
Action detail	Progress the proposed design for the bridge replacement and road raising. The levels meet the 1 in 200 year (0.5% annual exceedance probability) standard of protection plus climate change.
Coordination	The action delivery lead is Shetland Islands Council and coordination will be determined once the actions have been finalised.

Flood scheme or works implementation (Ref: 38802)	
Action	The flood scheme/works is to be built following agreement of the design, costs and timescales.
Action detail	Once detailed design is complete, the bridge replacement and road raising should be progressed.
Coordination	The action delivery lead is Shetland Islands Council and coordination will be determined once the actions have been finalised.

Community engagement (Ref: 38803)	
Action	Community engagement is to continue to be carried out in the area by the responsible authorities to raise awareness of flood risk.
Action detail	The responsible authorities to continue to engage with the community, with particular focus on the bridge replacement and road raising works.
Coordination	The action delivery lead is Shetland Islands Council and coordination will be determined once the actions have been finalised.

Property flood resilience scheme (Ref: 38804)	
Action	The proposed scheme to provide resilience measures against flooding for individual buildings is to be taken forward to help prevent water entering the property and to minimise flood damage.
Action detail	Any residual flood risk after the works have been completed may be managed with property flood resilience.
Coordination	The action delivery lead is Shetland Islands Council and coordination will be determined once the actions have been finalised.

SEPA and responsible authorities carry out actions in all areas which help to manage current and future flooding. These actions help to ensure that key aspects of flood risk management are taken forward in all locations. They ensure that for example new housing developments occur in the right places, and that critical flood risk information is developed and updated for all areas. A description of these actions is included in the Local Plan District section at the start of this document.

What are the opportunities for joint working?

Working in partnership is at the heart of flood risk management, responsible authorities and SEPA regularly work together in all areas to improve the coordination of flood management. Working across organisations and groups contributes to sustainable ways of managing current and future flood risk in a community. The potential for joint working will be further explored following the consultation feedback.

Flood Risk Management Glossary

July 2021

Term	Definition
Accretion	Accumulation of sediment.
Actions	Activities undertaken to reduce the impact of flooding. Actions describe where and how flood risk will be managed. These actions have been set by SEPA and agreed with flood risk management authorities following consultation. Selection of actions to deliver the agreed objectives has been based on a detailed assessment and comparison of economic, social and environmental criteria.
Annual Average Damages (AAD)	Depending on its size or severity each flood will cause a different amount of damage to a given area. Annual Average Damages are the theoretical average economic damages caused by flooding when considered over a very long period of time. It does not mean that damage will occur every year: in many years there will be no damages, in some years minor damages and in a few years major damages may occur. High likelihood events, which occur more regularly, contribute proportionally more to AADs than rarer events. Within the Flood Risk Management Strategies AADs incorporate economic damages to the following receptors: residential properties, non-residential properties, vehicles, emergency services, agriculture and roads. They have been calculated based on the principles set out in the Flood Hazard Research Centre Multi-Coloured Handbook (2010).
Appraisal	Appraisal is the process of defining objectives, examining options and weighing up costs, benefits, risks and uncertainties before a decision is made. The FRM Strategy appraisal method is designed to set objectives and identify the most sustainable combination of actions to tackle flooding from rivers, the sea and surface water.
Appraisal baseline	Defines the existing level of flood risk under the current flood risk management regime.
Awareness raising	Public awareness, participation and community support are essential components of sustainable flood risk management. SEPA and the responsible authorities have a duty to raise public awareness of flood risk. This is undertaken both individually and collaboratively by a range of organisations. Improved awareness of flood risk and actions that prepare individuals, homes and businesses for flooding can reduce overall impact.
Bathing waters	Bathing waters are classed as protected areas under Annex IV of the Water Framework Directive (WFD). There are 84 designated bathing waters in Scotland.

Term	Definition
Benefit cost ratio (BCR)	A benefit cost ratio summarises the overall value for money of an action or project. It is expressed as the ratio of benefits to costs (both expressed as present value monetary values). A ratio of greater than 1:1 indicates that the economic benefits associated with an action are greater than the economic costs of implementation; therefore this is taken as the threshold of economic viability. It should be acknowledged that it is not always possible to accurately estimate economic values for all elements of benefit, and BCR is just one a number of techniques used in appraisal.
Blue infrastructure	Blue infrastructure is often complementary to 'green infrastructure' and includes sustainable drainage systems, swales (shallow, broad and vegetated channels designed to store and/or convey runoff and remove pollutants), wetlands, rivers, canals (and their banks) and all watercourses.
Catchment	All the land drained by a river and its tributaries.
Category 1 and 2 responders (Cat 1 / 2)	Category 1 and 2 Responders are defined as part of the Civil Contingencies Act 2004 which seeks to minimise disruption in the event of an emergency. Category 1 Responders are 'core' responders: local authorities, police, fire and rescue services, ambulance service, NHS health boards, SEPA and the Maritime and Coastguard Agency. Category 2 Responders are key co-operating responders in support of Category 1 Responders. These include gas and electricity companies, rail and air transport operators, harbour authorities, telecommunications providers, Scottish Water, the Health and Safety Executive and NHS National Services Scotland.
Channel improvement	Where work has been carried out on the river's channel allowing an increase in the volume of water it can carry.
Characterisation	Provides a description of the natural characteristics of catchments, coastlines and urban areas in terms of hydrology, geomorphology, topography and land use. It also includes the characterisation of existing levels of flood risk and existing flood risk management activity.
Coastal flooding	Flooding that results from high sea levels or a combination of high sea levels and stormy conditions. The term coastal flooding is used under the Flood Risk Management (Scotland) Act 2009, but in some areas it is also referred to as tidal flooding and covers areas such as estuaries and river channels that are influenced by tidal flows.
Combined sewer	Combined sewers transport sewage from homes and industry as well as carrying surface water runoff from gutters, drains and some highways. Heavy or prolonged rainfall can rapidly increase the flow in a combined sewer until the amount of water exceeds sewer capacity.
Combined sewer (overflow) (CSO)	Combined sewer overflows are purposely designed structures to ensure any excess water from sewerage systems is discharged in a controlled way and at a specific managed location.

Term	Definition
Community facility	Within the FRM Strategies this term includes: Emergency Services (Police, Fire, Ambulance, Coastguard, and Mountain Rescue) Educational Buildings (crèche, nursery, primary, secondary, further, higher and special education premises) Healthcare facilities: hospitals, health centres and residential care homes.
Community flood action groups	Community flood action groups are community based resilience groups which, on behalf of local residents and business, help to prepare for and minimise the effects of flooding. They reflect the interests of their local communities and may differ in composition and remit. There are over 60 groups already established in Scotland. The Scottish Flood Forum provides support for both new and existing groups.
Confluence	Where two or more rivers meet.
Conveyance	Conveyance is a measure of the carrying capacity of a watercourse. Increasing conveyance enables flow to pass more rapidly and reducing conveyance slows flow down. Both actions can be effective in managing flood risk depending on local conditions.
Cross Border Advisory Group (CBAG)	The Cross Border Advisory Group is a statutory group made up of representatives from the Environment Agency, SEPA, Scottish Water and the four lead local flood authorities located within the Solway Tweed River Basin District.
Cultural heritage site	Historic Environment Scotland maintains lists of buildings of special architectural or historic interest; these buildings are referred to as 'listed buildings'. The highest level of designation is a World Heritage Site. Other designations included in this assessment are scheduled monuments, gardens and designed landscapes, and battlefields.
Culvert	A pipe, channel or tunnel used for the conveyance of a watercourse or surface drainage water under a road, railway, canal or other obstacle.
Damages	<p>Flood damages are categorised as direct or indirect i.e. as a result of the flood water itself, or subsequent knock on effects. Damage to buildings and contents caused by flood water are an example of direct damages, whilst loss of industrial production, travel disruption or stress and anxiety are indirect. Some damages can be quantified in monetary terms, and others can only be described.</p> <p>The potential damages avoided by implementation of a flood risk management action are commonly referred to as the benefits of that action. When comparing the effectiveness of different actions, it is useful to consider estimated damages and damages avoided across the lifespan of the action. Within the FRM Strategies, a 100 year appraisal period has been used as standard. This allows costs, damages and benefits across this time frame to be compared in present value terms.</p> <p>See also 'Annual Average Damages'</p>

Demountable defences	A temporary flood barrier is one that is only installed when the need arises, that is, when flooding is forecast. A demountable flood defence is a particular type of temporary defence that requires built-in parts and therefore can only be deployed in one specific location.
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Term	Definition
Deposition	A natural process leading to an accumulation of sediment on a river bed, floodplain or coastline.
Economic Impact	An assessment of the economic value of the positive and negative effects of flooding and/or the actions taken to manage floods.
Embankment	Flood embankments are engineered earthfill structures designed to contain high river levels or protect against coastal flooding. They are commonly grass-covered, but may need additional protection against erosion by swiftly flowing water, waves or overtopping.
Emergency plans / response	Emergency response plans are applicable for all types of flooding. They set out the steps to be taken during flooding in order to maximise safety and minimise impacts where possible. Under the Civil Contingencies Act, Category 1 Responders have a duty to maintain emergency plans. Emergency plans may also be prepared by individuals, businesses, organisations or communities.
Environmental Impact	A change in the environment as a result of an action or activity. Impacts can be positive or negative and may vary in significance, scale and duration.
Environmental Impact Assessment (EIA)	Environmental Impact Assessment (EIA) is a process which identifies the potential environmental impacts, both negative and positive, of a proposal.
Environmental sites / environmental designated areas/ environmentally designated sites	Areas formally designated for environmental importance, such as Sites of Special Scientific Interest (SSSI) Special Protection Area (SPA) or Special Areas of Conservation (SAC).
Episodic erosion	Erosion induced by a single event, such as a storm.
Erosion	A natural process leading to the removal of sediment from a river bed, bank, floodplain or coastline.
Estuarine surge attenuation	A reduction in the wave energy caused by storm surge. Breakwaters (barriers built out into the sea to protect a coast or harbour from the force of waves) or habitats such as saltmarsh can slow down and reduce the inland impact of storm surges (the rising of the sea due to wind and atmospheric pressure changes associated with storms), thereby reducing coastal flood risk.
Estuary	A coastal body of water usually found where a river meets the sea; the part of the river that is affected by tides.
Fault (fault line)	A break or fracture in the earth's crust as a result of the displacement of one side with respect to the other. In Scotland the Great Glen Fault is a major geological fault line cutting diagonally across the Highlands from Fort William to Inverness.

Flash flood	A flood that occurs a short period of time after high intensity rainfall or a sudden snow melt. A sudden increase in the level and velocity of the water body is often characteristic of these events, leaving a short time for warning or actions.
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Term	Definition
Flashy watercourse	A 'flashy' river or watercourse has a short lag time (the delay between peak rainfall intensity and peak river discharge), high peak discharge, and quickly returns to average flow. Rivers with these characteristics can be prone to flooding and leave a short time for warning or actions.
Flood	In the terms of the FRM Act, 'flood' means a temporary covering by water, from any source, of land not normally covered by water. This does not include a flood solely from a sewerage system, as a result of normal weather or infrastructure drainage. A flood can cause significant adverse impacts on people, property and the environment.
Flood bund	A constructed retaining wall, embankment or dyke designed to protect against flooding to a specified standard of protection.
Flood defence	Infrastructure, such as flood walls and embankments, intended to protect an area against flooding, to a specified standard of protection.
Flood extent	The area that has been affected by flooding, or is at risk of flooding from one or more sources for a particular likelihood.
Flood forecasting	SEPA operates a network of over 250 rainfall, river and coastal monitoring stations throughout Scotland that generate data 24 hours a day. This hydrological information is combined with meteorological information from the Met Office. A team of experts then predict the likelihood and timing of river, coastal and surface water flooding. This joint initiative between SEPA and the Met Office forms the Scottish Flood Forecasting Service.
Flood frequency	The probability that a particular size/severity of flood will occur in a given year (see likelihood).
Flood gate	An adjustable, sometimes temporary, barrier used as a flood defence to control the flow of water within a water system or during a flood. Flood gates can also be part of operational flood defences or protect individual buildings or sites.
Flood guard	Flood guards cover a variety of types of door and window barriers that can be fitted to individual properties and operated by the owners / occupiers prior to a flood event. They act as a physical barrier to water entering the property and can provide protection against frequent and relatively shallow flooding.
Flood hazard	In terms of the FRM Act, hazard refers to the characteristics (extent, depth, velocity) of a flood.
Flood hazard map	Flood hazard maps are required by the FRM Act to show information that describes the nature of a flood in terms of the source, extent, water level or depth and, where appropriate, velocity of water. Flood hazard and risk maps are referred to collectively as flood maps and are available on the SEPA website.

Flood Prevention Scheme / Flood Protection Scheme (FPS)	A flood protection scheme, as defined by the FRM Act, is a scheme by a local authority for the management of flood risk within the authority area. This includes defence measures (flood prevention schemes) formerly promoted under the Flood Prevention (Scotland) Act 1961.
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Term	Definition
Flood Prevention (Scotland) Act 1961	The Flood Prevention (Scotland) Act 1961 gave local authorities discretionary powers to make and build flood prevention schemes. It was superseded by the Flood Risk Management (Scotland) Act 2009.
Flood protection study	Flood protection studies aim to refine understanding of the hazard and risk associated with flooding in a particular area, catchment or coastline. They will involve detailed assessment of flood hazard and / or risk and may develop options for managing flood risk.
Flood protection works	Flood protection works can include the same flood defence measures that would make up a formal Flood Protection Scheme but without the legal process, protections and requirements that would come by delivering the works as a scheme.
Flood risk	A measure of the combination of the likelihood of flooding occurring and the associated impacts on people, the economy and the environment.
Flood Risk Assessment	Flood Risk Assessments are detailed studies of an area where flood risk may be present. These are often used to inform planning decisions, may help to develop flood schemes and have also contributed to the National Flood Risk Assessment.
Flood Risk Management (Scotland) Act 2009 (FRM Act)	The flood risk management legislation for Scotland. It transposes the EC Floods Directive into Scots Law and aims to reduce the adverse consequences of flooding on communities, the environment, cultural heritage and economic activity.
Flood risk management cycle	Under the FRM Act flood risk management planning is undertaken in six year cycles. The first planning cycle is 2015 – 2021. The first delivery cycle is lagged by approximately 6 months and is from 2016/2022.
Flood Risk Management Local Advisory Groups	FRM Local Advisory Groups are stakeholder groups convened to advise SEPA and lead local authorities in the preparation of Flood Risk Management Plans. SEPA and lead local authorities must have regard to the advice they provide.
Flood Risk Management Plan (FRM Plans)	A term used in the FRM Act. FRM Plans set out the actions that will be taken to reduce flood risk in a Local Plan District. They comprise Flood Risk Management Strategies, developed by SEPA, and Local Flood Risk Management Plans produced by lead local authorities.
Flood Risk Management Strategy (FRM Strategy)	Sets out a long-term vision for the overall reduction of flood risk. They contain a summary of flood risk in each Local Plan District, together with information on catchment characteristics and a summary of objectives and actions for Potentially Vulnerable Areas.

Flood risk map	Complements the flood hazard maps published on the SEPA website providing detail on the impacts of flooding on people, the economy and the environment. Flood hazard and risk maps are referred to collectively as flood maps and are available on the SEPA website.
Flood wall	A flood defence feature used to defend an area from flood water to a specified standard of protection.
Flood Warning Area (FWA)	A Flood Warning area is where SEPA operates a formal Flood Monitoring Scheme to issue targeted Flood Warning messages for properties located in the area.

Term	Definition
Flood warning scheme	A flood warning scheme is the network of monitoring on a coastal stretch or river, which provides SEPA with the ability to issue Flood Warnings.
Floods directive	European Directive 2007/60/EC on the Assessment and Management of Flood Risks builds on and is closely related to the Water Framework Directive (see river basin management planning). It was transposed into Scots Law by the Flood Risk Management (Scotland) Act 2009. The Directive requires Member States to assess if all watercourses and coastlines are at risk from flooding, to map the flood extent, assets and humans at risk in these areas and to take adequate and coordinated measures to reduce this flood risk.
Floodplain	Area of land that borders a watercourse, an estuary or the sea, over which water flows in time of flood, or would flow but for the presence of flood defences and other structures where they exist.
Floodplain storage	Floodplains naturally store water during high flows. Storage can be increased through natural or man-made features to increase flood depth or slow flows in order to reduce flooding elsewhere.
Fluvial flooding	Flooding from a river or other watercourse.
Gabion	A metal cage filled with rocks often used in river bank protection.
Green infrastructure	The European Commission defines green infrastructure as “the use of ecosystems, green spaces and water in strategic land use planning to deliver environmental and quality of life benefits. It includes parks, open spaces, playing fields, woodlands, wetlands, road verges, allotments and private gardens. Green infrastructure can contribute to climate change mitigation and adaptation, natural disaster risk mitigation, protection against flooding and erosion as well as biodiversity conservation.” See also ‘blue infrastructure’.
Groundwater flooding	This type of flooding is caused by water rising up from underlying rocks or flowing from springs. In Scotland groundwater is generally a contributing factor to flooding rather than the primary source.
Integrated catchment study (ICS)	In urban areas, the causes of flooding are complex because of the interactions between rivers, surface water drainage and combined sewer systems and tidal waters. Scottish Water works with SEPA and local authorities to assess these interactions through detailed studies.

Land use planning (LUP)	The process undertaken by public authorities to identify, evaluate and decide on different options for the use of land, including consideration of long term economic, social and environmental objectives and the implications for different communities and interest groups.
Lead local authority	A local authority responsible for leading the production, consultation, publication and review of a Local Flood Risk Management Plan.

Term	Definition
Likelihood of flooding	The chance of flooding occurring. High likelihood: A flood event is likely in the defined area on average once in every ten years (1:10). Or a 10% chance of happening in any one year. Medium likelihood: A flood event is likely in the defined area on average once in every two hundred years (1:200). Or a 0.5% chance of happening in any one year. Low likelihood: A flood event is likely in the defined area on average once in every thousand years (1:1000). Or a 0.1% chance of happening in any one year.
Local Flood Risk Management Plans (Local FRM Plan)	Local Flood Risk Management Plans, produced by lead local authorities, will take forward the objectives and actions set out in Flood Risk Management Strategies. They will provide detail on the funding, timeline of delivery, arrangements and co-ordination of actions at the local level during each six year FRM planning cycle.
Local Nature Reserve (LNR)	A Local Nature Reserve is a protected area of land designated by a local authority because of its local special natural interest and / or educational value. Local authorities select and designate local nature reserves using their powers under the National Parks and Access to the Countryside Act 1949.
Local Plan District	Geographical areas for the purposes of flood risk management planning. There are 14 of Local Plan Districts in Scotland.
Local Plan District Partnerships	Each LPD has established a local partnership comprised of local authorities, SEPA and Scottish Water and others as appropriate. These partnerships are distinct from the FRM Local Advisory Groups and they retain clear responsibility for delivery of the FRM actions set out in the Local Flood Risk Management Plans. It is the local partnership that makes decisions and supports the delivery of these plans.
Maintenance	Sections 18 and 59 of the Flood Risk Management (Scotland) Act 2009 put duties of watercourse inspection, clearance and repair on local authorities. In addition, local authorities may also be responsible for maintenance of existing flood protection schemes or defences.
Montane habitat	This habitat encompasses a range of natural or near-natural vegetation occurring in the montane zone, lying above or beyond the natural tree-line.

National Flood Management Advisory Group (NFMAG)	The National Flood Management Advisory Group provides advice and support to SEPA and, where required, Scottish Water, local authorities and other responsible authorities on the production of FRM Strategies and Local FRM Plans.
National Flood Risk Assessment (NFRA)	A national analysis of flood risk from all sources of flooding which also considers climate change impacts. First published in December 2011 this provides the information required to undertake a strategic approach to flood management that identifies areas at flood risk that require further appraisal. The NFRA will be reviewed and updated for the second cycle of FRM Planning by December 2018.

Term	Definition
Natural flood management (NFM)	A set of flood management techniques that aim to work with natural processes (or nature) to manage flood risk.
Non-residential properties	Properties that are not used for people to live in, such as shops or other public, commercial or industrial buildings
Objectives	Objectives provide a common goal and shared ambition for managing floods. These objectives have been set by SEPA and agreed with flood risk management authorities following consultation. They were identified through an assessment of the underlying evidence of the causes and impacts of flooding.
One in 200 year flood	See 'likelihood of flooding' and 'return period'.
Planning policies	Current national planning policies, Scottish Planning Policy and accompanying Planning Advice notes restrict development within the floodplain and limit exposure of new receptors to flood risk. In addition to national policies, local planning policies may place further requirements within their area of operation to restrict inappropriate development and prevent unacceptable risk.
Potentially Vulnerable Areas (PVA)	Catchments identified as being at risk of flooding and where the impact of flooding is sufficient to justify further assessment and appraisal. There were 243 PVAs identified by SEPA in the 2011 National Flood Risk Assessment and were the focus of the first FRM planning cycle. There are 233 PVAs identified for the 2018 National Flood Risk Assessment.
Property level protection	Property level protection includes flood gates, sandbags and other temporary barriers that can be used to prevent water from entering individual properties during a flood.
Property level protection scheme	Some responsible authorities may have a formal scheme to provide, install and maintain property level protection for properties.
Ramsar sites	Ramsar sites are wetlands of international importance designated under the Ramsar Convention.
Receptor	Refers to the entity that may be impacted by flooding (a person, property, infrastructure or habitat). The vulnerability of a receptor can be reduced by increasing its resilience to flooding.

Residual risk	The risk which remains after risk management and mitigation. This may include risk due to very severe (above design standard) storms or risks from unforeseen hazards.
Resilience	The ability of an individual, community or system to recover from flooding.
Responsible authority	Designated under the FRM (Scotland) Act 2009 and associated legislation as local authorities, Scottish Water and, from 21 December 2013, the National Park Authorities and Forestry Commission Scotland. Responsible authorities, along with SEPA and Scottish Ministers, have specific duties in relation to their flood risk related functions.
Return period	A measure of the rarity of a flood event. It is the statistical average length of time separating flood events of a similar size. (see likelihood)

Term	Definition
Revetment	Sloping structures placed on banks or at the foot of cliffs in such a way as to deflect the energy of incoming water.
Riparian	The riparian area is the interface between land and a river or stream. For the purposes of FRM this commonly refers to the riparian owner, which denotes ownership of the land area beside a river or stream.
River basin management planning (RBMP)	The Water Environment and Water Services (Scotland) Act 2003 transposed the European Water Framework Directive into Scots law. The Act created the River Basin Management Planning process to achieve environmental improvements to protect and improve our water environment. It also provided the framework for regulations to control the negative impacts of all activities likely to have an impact on the water environment.
Runoff reduction	Actions within a catchment or sub-catchment to reduce the amount of runoff during rainfall events. This can include intercepting rainfall, storing water, diverting flows or encouraging infiltration.
Scottish Advisory and Implementation Forum for Flooding (SAIFF)	The stakeholder forum on flooding set up by the Scottish Government to ensure legislative and policy aims are met and to provide a platform for sharing expertise and developing common aspirations and approaches to reducing the impact of flooding on Scotland's communities, environment, cultural heritage and economy.
Sediment balance	Within a river where erosion and deposition processes are equal over the medium to long-term resulting in channel dimensions (width, depth, slope) that are relatively stable.
Sediment management	Sediment management covers a wide range of activities that includes anything from the small scale removal of dry gravels to the dredging of whole river channels and the reintroduction of removed sediment into the water environment. Historically, sediment management has been carried out for several reasons, including reducing flood risk, reducing bank erosion, for use as aggregate and to improve land drainage.

Self help	Self help actions can be undertaken by any individuals, businesses, organisations or communities at risk of flooding. They are applicable to all sources, frequency and scales of flooding. They focus on awareness raising and understanding of flood risk.
Sewer flooding (and other artificial drainage system flooding)	Flooding as a result of the sewer or other artificial drainage system (e.g. road drainage) capacity being exceeded by rainfall runoff or when the drainage system cannot discharge water at the outfall due to high water levels (river and sea levels) in receiving waters.
Site protection plans	Site protection plans are developed to identify whether normal operation of a facility can be maintained during a flood. This may be due to existing protection or resilience of the facility or the network.
Shoreline management Plan (SMP)	A Shoreline Management Plan is a large scale assessment of the coastal flood and erosion risks to people and the developed, historic and natural environment. It sets out a long-term framework for the management of these risks in a sustainable manner.
Site of Special Scientific Interest (SSSI)	Sites of Special Scientific Interest are protected by law under the Nature Conservation (Scotland) Act 2004 to conserve their plants, animals and habitats, rocks and landforms

Term	Definition
Source of flooding	The type of flooding. This can be coastal, river, surface water or groundwater.
Special Area of Conservation (SAC)	Special Areas of Conservation are strictly protected sites designated under the European Habitats Directive. The Directive requires the establishment of a European network of protected areas which are internationally important for threatened habitats and species
Special Protection Areas (SPA)	Special Protection Areas are strictly protected sites classified in accordance with the European Birds Directive. They are classified for rare and vulnerable birds (as listed in the Directive), and for regularly occurring migratory species
Standard of protection (SoP)	All flood protection structures are designed to be effective up to a specified flood likelihood (Standard of Protection). For events beyond this standard, flooding will occur. The chosen Standard of Protection will determine the required defence height and / or capacity.
Storage area	A feature that can be used to store floodwater, this can be natural in the form of low lying land or manmade such as a reservoir or modified landform.
Strategic Environmental Assessment (SEA)	A process for the early identification and assessment of the likely significant environmental effects, positive and negative, of activities. Often considered before actions are approved or adopted.
Strategic Flood Risk Assessment (SFRA)	A Strategic Flood Risk Assessment is designed for the purposes of specifically informing the Development Plan Process. A SFRA involves the collection, analysis and presentation of all existing and readily available flood risk information (from any source) for the area of interest. It constitutes a strategic overview of flood risk.

Strategic mapping and modelling	Strategic mapping and modelling actions have been identified in locations where SEPA is planning to undertake additional modelling or analysis of catchments and coastlines, working collaboratively with local authorities where appropriate, to improve the national understanding of flood risk.
Surcharge	Watercourses and culverts can carry a limited amount of water. When they can no longer cope, they overflow, or 'surcharge'.
Surface water flooding	Flooding that occurs when rainwater does not drain away through the normal drainage systems or soak into the ground, but lies on or flows over the ground instead
Surface Water Management Plan (SWMP)	A plan that takes an integrated approach to drainage accounting for all aspects of urban drainage systems and produces long term and sustainable actions. The aim is to ensure that during a flood the flows created can be managed in a way that will cause minimum harm to people, buildings, the environment and business.
Surface water plan / study	The management of flooding from surface water sewers, drains, small watercourses and ditches that occurs, primarily in urban areas, during heavy rainfall. FRM Strategy actions in this category include: Surface Water Management Plans, Integrated Catchment Studies and assessment of flood risk from sewerage systems (FRM Act Section 16) by Scottish Water. These have been selected as appropriate for each Potentially Vulnerable Area.
Term	Definition
Sustainable flood risk management	The sustainable flood risk management approach aims to meet human needs, whilst preserving the environment so that these needs can be met not only in the present, but also for future generations. The delivery of sustainable development is generally recognised to reconcile three pillars of sustainability – environmental, social and economic.
Sustainable drainage systems (SuDS)	A set of techniques designed to slow the flow of water. They can contribute to reducing flood risk by absorbing some of the initial rainfall and then releasing it gradually, thereby reducing the flood peak and helping to mitigate downstream problems. SuDS encourage us to take account of quality, quantity and amenity / biodiversity.
Target area	Target areas are based on communities at risk of flooding. These are situated within Potentially Vulnerable Areas and should benefit from actions to reduce flood risk. To benefit the community, actions may apply to outside the target area. National flood risk management efforts and funding should be targeted to benefit these target areas.
UK Climate Change Projections (UKCP09)	The leading source of climate change information for the UK. It can help users to assess their climate risks and plan how to adapt to a changing climate. The high emissions scenario refers to the SRES A1F1 emission scenario. See Annex 1 of the UKCP09 Climate change projections report for details.
Utility assets	Within the FRM Strategies this refers to electricity sub stations, mineral and fuel extraction sites, telephone assets, television and radio assets.

Voe	A dialect term, common in place names and used to refer to a small bay or creek in Orkney or Shetland.
Vulnerability	A measure of how likely someone or something is to suffer long-term damage as a result of flooding. It is a combination of the likelihood of suffering harm or damage during a flood (susceptibility) and the ability to recover following a flood (resilience).
Wave energy dissipation	Process by which a wave loses its energy.
Wave overtopping	Wave overtopping occurs when water passes over a flood wall or other structure as a result of wave action. Wave overtopping may lead to flooding particularly in exposed coastal locations.